SPD/2017/01-DNV GL PROCEDURES

SAFETY ASSESSMENT OF CHANGE OF PROCEDURE

Part 1a: Background			
Introduction	RAF SPADEADAM BACKGROUND		
	1. RAF Spadeadam (EG D510/510A) is the only European Electronic Warfare Threat Training Facility (EWTTF) and Air Weapons Range (AWR) where aircrew have the opportunity to practise manoeuvres and tactics against a variety of threats and targets, which they may face, in contemporary warfare. It provides essential training to Fixed Wing (FW) and Rotary Wing (RW) aircrew, as well as ground based personnel of both the British Military and Allied Nations. The survivability of aircrew on operations, and the ground forces they support, are directly affected by the training provided by RAF Spadeadam.		
	2. RAF Spadeadam is 9600 acres of conservation forests and mire on the border of Cumbria and Northumberland.		
	DNV-GL INDUSTRIAL SERVICES UK LTD BACKGROUND		
	3. DNV GL is the leading technical advisor to the global oil and gas industry. They provide consistent, integrated services within technical and marine assurance and advisory, risk management and offshore classification, to enable safe, reliable and enhanced performance in projects and operations.		
	4. DNV GL operates from 2 main sites, and occasionally from a third:		
	a. Test site East (R5/Pad B) - 55 02 43N 002 35 26W		
	b. Test site West - 55 02 48N 002 36 58W		
	c. On occasion from R8 - 55 01 58N 002 35 04W		
	5. DNV GL conducts operations within Spadeadam Range. They carry out controlled explosions which must be approved during range operating hours through Battlespace Management (Air Traffic Management) (BMATM), located at Berry Hill Operations. Outside range opening hours, a warning call is made from DNV GL to the Spadeadam Main Guardroom (MGR). A Letter of Agreement (LoA) covering all procedures has been established between Berry Hill Operations and DNV GL. A Copy of LoA at Annex A		
	CURRENT SITUATION		
	6. BMATM at RAF Spadeadam (located at Berry Hill Operations) provides air traffic control services to air systems (AS) using EG D510/510A and its surrounding airspace. Spadeadam BM may also provide an air traffic service to AS wishing to transit the danger area during periods of inactivity, or when transiting close to the confines of the danger area.		
	7. During range operating hours, the standard operating procedure is for DNV GL to inform Berry Hill Operations by landline prior to carrying out any controlled explosions within the testing area. A warning call from DNV GL to Berry Hill Ops is passed 15, 5 and 2 minutes before each test. BMATM assesses the airspace situation, and de-conflict any AS (if required) before		

	 giving approval for tests to be carried out. Once permission has been granted, no AS are permitted to over fly the DNV GL site until the test is complete. Once it has been confirmed with DNV GL that the test is complete, AS may be cleared to resume normal operations. If there is no AS on the range when a request is received from DNV GL, the Ops Assistant will inform BMATM who then make their way to the Ops room to carry out a check of the radar to ensure that the airspace is clear prior to giving approval. 8. Outside of range operating hours and when the range closes early, the airspace would revert to Class G status, and AS would be free to transit the area. The lack of a Spadeadam BMATM presence during these times means there is no way of knowing if AS are flying in the vicinity of DNV GL during testing. To mitigate this issue, the Operations Assistant at Berry Hill liaises with DNV GL prior to closing the DA, if there is any planned testing, a NOTAM is issued to inform potential airspace users that the D510 remains active (to prevent AS overflying DNV GL) but that no DACS is available due to the lack of BMATM oversight. There is no avoidance or restricted airspace currently surrounding DNV-GL other than a minor entry in the Low Flying Handbook.
Assessment	Copy of Letter of Agreement at Annex A This assessment was carried out by
Process	Officer (DUStanO) at RAF Spadeadam BM (ATM).
	A full review was carried out into current procedures between DNV GL and Berry Hill Operations, including the current Letter of Agreement in place. This involved consultation with the DNV GL site facilities manager, the Flight Operations Assistants at Berry Hill Ops, and other BM (ATM) staff.
Key Stakeholders	
Juncholders	
Pers Conducting Assessment	

Part 1b: Proposal (for change only)			
Details of Change	As described in Part 1a and Annex A, the current procedure involves a great deal of consultation between DNV GL and Berry Hill Operations prior to any explosive testing taking place at RAF Spadeadam (EG D510/510A). Whilst the current Letter of Agreement ensures that these operations are conducted safely during range operating hours, more robust measures would be desirable when the danger area closes.		
	When a NOTAM is submitted to keep the DA active for testing, this prevents the opportunity to hand back a large section of airspace, which could impact on AS wanting to transit the area, in particular when responding to emergency services etc. If a danger area (D510C) or avoid could be established during DNV GL routine opening times 0800-1900Z Mon-Fri (0700-1800Z Summer); 0900-1600Z Sat (0800-1500Z Summer); Sun by NOTAM, it would promote flexible use of airspace whilst also mitigating the risk of an AS overflying the DNV GL site when explosions are taking place.		
	An Airspace Change Proposal (See Annex B) could be submitted to apply for a danger area (D510C) to be established around the DNV GL site centred on 55 02 43N 02 35 26W, this would encompass both test sites which are routinely used. (DNV GL has advised that 1.5nm radius and altitude of 5,500' would cover all routine activity carried out on site). During Spadeadam opening hours, D510C would be supressed, and the current procedure of 15, 5 and 2 minute calls from DNV GL to Berry Hill for clearance would remain.		
Proposed Date of Introduction	December 2017		

Part 2: BN	I Hazard Analysis	
Hazard	DNV GL carry out controlled explosions containing a blast radius within airspace not managed or monitored by BM ATM, due to being outside of range operating hours.	
Undesirable Event	Explosions are carried out when an AS inadvertently penetrates the DA and overflys airspace in the vicinity of DNV GL.	
Causal FactorPilot planning to fly through the airspace misses the NOTAM, or has a sense of security, believing that D510 is closed.		
	Timings on NOTAM are inputted incorrectly by Flight Operations Assistant, or are noted incorrectly by pilot.	
	Navigation or GPS failure.	
Pre-Existing Preventative	A representative from DNV GL attends the daily brief at Berry Hill Operations, and briefs on any out of hours activity and NOTAM requirements.	
Controls	A NOTAM is submitted for out of hours testing, however it doesn't present the same deterrent that a permanent DA would.	
	On the NOTAM for out of hours operations, airspace users are made aware of the availability of a DAAIS from Carlisle or Newcastle ATC. However this is not a mandatory instruction and Carlisle operate VFR only with no radar capability.	
	Local airspace users are briefed on DNV GL operations at quarterly Local Airspace Users Forum.	
DNV GL carry out a last look check prior to testing.		
Pre-Existing Recovery Barriers	Nil	
Consequen ceAn AS transits the DNV GL site when testing is taking place. The exp results in the pilot losing control of the aircraft.		
	Planned testing by DNV GL is delayed or cancelled due to AS overflying the area.	
Worst Credible Consequen	An AS transits the DNV GL site when testing is taking place. The explosion blast results in the pilot losing control of the aircraft.	
ce	On a number of occasions DNV GL have had to delay or cancel testing due to the close vicinity of AS. This has occurred during D510 opening hours with range traffic and with GA traffic when the range has been closed.	

Potential Additional Recovery BarriersAn established DA would present a greater deterrent to airspac would also provide greater familiarity with the DNV GL testing a the increased awareness of a permanent avoidance.	
Barrier Measures for implementation	An established DA would present a greater deterrent to airspace users. It would also provide greater familiarity with the DNV GL testing area due to the increased awareness of a permanent avoidance.

Part 3: Action Plan				
Ser No	Actions Required	Action Lead	Due Date	Date Completed
1	An Airspace Change Proposal to be submitted to apply for a permanent danger area (D510C) to be established around the DNV GL site.		Sep 2017	This column should be updated when the action has been completed.
2	Update LoA between Berry Hill Ops and DNV GL.		TBC (to be carried out once ACP approved)	
3	Update ATC documents and training guide.		твс	
4	Radar maps to be updated when D510C is established.		ТВС	
5	Mil AIP and FLIPs updated with airspace change.		ТВС	
6	Changes to be highlighted at next Local Airspace Users Forum.		TBC	
7	Update Range Orders and ACAWEWROs		Upon approval of the ACP	
8	Brief MPGS on tannoy message required when range is closed.		ТВС	

PART 4: Key Stakeholders Comments

The ACP to establish a dedicated Danger Area around DNV GL is a more robust and natural evolution from the concepts of the arrangements covered in the extant LoA. Moreover, the proposal of D510C provide two clear additional advantages: mitigating the risk of AS overflying the site during explosive testing; and the need to restrict far less airspace outside of RAF Spadeadam operating hours as would have previously been required by activation of D510.

This simple proposal also, and importantly, provides an notable safety and airspace benefits to the local GA community, and in doing so mitigates an existing safety hazard at RAF Spadeadam.

Name/Appt		Date	7 Sep 17
PART 4: Key Stakeholders Comments			
safely. The ex remain in place mitigated to a	ve that the proposed standalone danger area will be isting methods for co-ordinating DNV GL's and RAF e. It will not increase any operating or residual risk tolerable level and ALARP. Providing the standalon ruption to air traffic when RAF Spadeadam is inactiv	Spadeadam's hat currently execution of the second s	activities will xist which are will also
Name/Appt		Date	22 Sep 17

Part 5: BM Unit Cdr Comments

This SA addresses a further development in improving the flexible use of airspace associated with RAF Spadeadam, and the requirement to deliver mutually safe operations alongside DNV-GL on site. The measures outlined in the establishment of a standalone DA for DNV-GL will improve safety for GA and emergency air systems (NPAS, GNAAS, SAR) operating in the area by reducing the volume of segregated airspace they are required to avoid during DNV-GL operations outside of RAF Spadeadam opening hours. Furthermore, the process for co-ordinating flying and explosive testing operations, regular liaison and communication are well-practiced and are now routine between RAF Spadeadam Operations personnel and the DNV-GL duty Site Manager.

Name/Appt

22 Sep 17

Date

Part 6: Force HQ Comments (only required for an assessment of change)

This ACP results in several years of work to build a more robust safety area for operations on the Spadeadam site and within the existing EGD510 Danger Area. By adding this new smaller area to the existing DA construct the site ensures the safety of the explosives area whilst also providing greater Flexible Use of Airspace for all Airspace users.

Name/Appt Date 22 Sep 17	
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Part 7: Hazard Owner Statement

I am content that this ACP is entirely logical and sensible, and presents no increased RtL or hazard for users of the Spadeadam range airspace. It is a clear step in the right direction for the Flexible Use of Airspace and has been conducted in a thorough and appropriate manner, IAW RA1210. The ACP will be promulgated to the Airspace user community.

Name/Appt

25 Sep 17

Part 8: Review (for change only)

All Safety Assessments are to be reviewed in accordance with the guidance given in BM SMM 200.

Any review should ensure the system and operating environment are the same as when previously assessed and the hazards are still valid. The review should ensure the severity and likelihood assessments are still valid and that any mitigation is still effective.

The review process must be documented and retained to comply with the SMS. Therefore, comment is to be inserted here following each review. Reproduce this table for each review as required.

Name/Appt

Date

Date

Part 9: Closure

A Safety Assessment shall be closed when the operating procedure is no longer required or the procedure is incorporated into policy/local orders.

The decision to close a Safety Assessment will usually be made at the unit safety management meeting, but FHQ may also direct a unit to close a Safety Assessment.

Care should be taken when closing Safety Assessments so as to not introduce further risk. If a change has been in place long-term then the closure of a Safety Assessment needs to be carefully managed and may require an additional Safety Assessment to be raised.

All key stakeholders should be informed of the closure and the Unit Cdr is to provide comment on the closure process.

Name/Appt		Date	
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Letter of Agreement

Between

Berry Hill Operations Royal Air Force Spadeadam GL Industrial Services UK Ltd

RELATING TO

OPERATING PROCEDURES BETWEEN ROYAL AIR FORCE SPADEADAM BERRY HILL OPERATIONS AND GL INDUSTRIAL SERVICES UK LTD RELATING TO DNV GL OPERATIONS CONDUCTED WITHIN THE RAF SPADEADAM DANGER AREA EGD 510

Effective: 1 Jun 16

1 PURPOSE

1.1 The purpose of this Letter of Agreement (LoA) is to define the terms and conditions designed to ensure the safe conduct of DNV GL managed operations (which include controlled explosions, demolitions, gas and pipe fracture testing) conducted within the confines of RAF Spadeadam (Danger Area EG D510) (to be called the DA), and to mitigate any Air Safety risks arising to Tolerable and ALARP¹ levels.

1.2 This agreement is underwritten by the Airspace Owner, the Battlespace Management Force Commander and managed by the RAF Spadeadam Stn Cdr and the DNV GL Operations Manager. Day-to-day administration is the responsibility of the RAF Spadeadam SATCO and DNV GL Operations Control personnel.

2 GENERAL

2.1 RAF Spadeadam.

a. RAF Spadeadam is an Electronic Warfare Threat Training Facility (EWTTF) which is established to provide world-class, operationally-representative Electronic Warfare (EW) training and trials facilities to UK and Allied personnel.

b. RAF Spadeadam's Operations Squadron conducts Battlespace Management (BM) duties for the EWTTF; this includes the provision of radar services to air systems using the DA and its surrounding airspace.

c. RAF Spadeadam BM may also provide an air traffic service (ATS) to civilian and military air systems wishing to transit the DA during periods of inactivity, or traffic transiting close to the confines of the DA during operating hours.

2.2 DNV GL.

LoA between RAF Spadeadam Berry Hill Operations and DNV GL Ltd

1 Jun 16

¹ ALARP is the Defence Safety Agency Acronym for As Low as Reasonably Practicable: the impact or likelihood of the risk cannot be reduced any further without excessive resource being applied.

a. DNV GL is a technical advisor to the global oil and gas industry. The company provides services within technical and marine assurance and advisory, risk management and offshore classification, to enable safe, reliable and enhanced performance in projects and operations.

b. DNV GL carries out research and technical service work on specific areas within the DA², following approval from Berry Hill Operations during EWTTF operating hours and via liaison with MPGS when EWTTF activity has ceased.

3 SPADEADAM DANGER AREA DIMENSIONS

3.1 Spadeadam dimensions are outlined in the UK Mil AIP at ENR 5.1.

4 DNV GL OPERATING LOCATIONS

4.1 DNV GL operates from 2 main sites:

a. Test Site East (R5/Pad B). 55 02 72N 002 34 84W.

b. Test Site West. 55 02 78N 002 36 90W.

4.2 DNV GL may also operate from R8 (55 01 955N 002 35 0177W); this activity will be coordinated with Berry Hill Operations.

5 POSITIONS & DEFINITIONS

5.1 **Spadeadam Controller.** The Spadeadam Controller is the Duty Air Traffic Controller (DATCO) on watch who is authorised to control air systems within the Spadeadam AoR, including the passing of traffic information, agreeing of coordination and controlling of transits or penetration of EG D510/EG D510A.

5.2 **Spadeadam Support Controller.** The Spadeadam Support Controller (Spt ATCO) is a qualified ATCO operating in support of the DATCO and is authorised to conduct duties on behalf of the DATCO, including those at Para 5.1.

5.3 **Spadeadam Operations Assistant.** The Spadeadam Operations Assistant is a qualified Flight Operations Assistant (FOA) who is authorised to conduct routine operational liaison calls but not to pass or receive traffic information regarding air systems or to grant approval to transit or penetrate EG D510/D510A. The FOA is only authorised to grant approval for DNV GL to conduct activities with the approval of a qualified ATCO.

5.4 **Spadeadam Electronic Warfare Threat Director.** The Spadeadam Electronic Warfare Threat Director (EWTD) is responsible for the control and management of all Electronic Warfare (EW) training and trials. The EWTD is not authorised to grant approval for DNV GL to conduct their operations when the DA is active but must be informed in order to ensure EW ground personnel are informed.

5.5 **Spadeadam Plans and Coordination Cell.** The Spadeadam Plans and Coordination Cell (PCC) is responsible for the coordination of all long and short term activity including NATO and UK training, exercises and trials being conducted in the DA.

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² DNV GL activity is solely limited to EGD510.

5.6 **Spadeadam Military Provost Guard Service.** The Spadeadam Military Provost Guard Service (MPGS) platoon operates from the Main Guard Room on a 24/7 basis. MPGS personnel are to be contacted and informed of DNV GL activity when Spadeadam Operations is unmanned. MPGS personnel do not have access to ATC radar information and as such, they cannot guarantee that the DA is clear of air systems. MPGS can provide information on ground personnel locations and activities, and make information tannoys to warn stn personnel.

5.7 **DNV GL Operations Control.** DNV GL operations control is responsible for the coordination of all DNV GL activity and will make formal requests to the DATCO for authorisation of activity via published landline telephone numbers.

6 DNV GL OPERATIONS CATEGORIES AND DEFINITIONS

6.1 DNV GL Explosive Definitions.

a. Small Explosion. TNT equivalent is 30Kg or lower.

b. Medium Explosion. TNT equivalent is between 31Kg and 100Kg.

c. Large Explosion. TNT equivalent is greater than 101Kg.

d. **Frag/No Frag.** Whether any fragmentation would be disseminated as a result of an explosion.

6.2 DNV GL Explosion Categories.

a. **Category 1.** No physical effect³ outside of the DNV GL fence line to a height of 20m.

b. **Category 2.** Physical effect to a maximum of 100m from the DNV GL fence line to a height of 150m.

c. **Category 3.** Physical effect to a maximum of 300m from the DNV GL fence line to a height of 400m.

d. **Category 4.** Physical effect to between 300 and 800m from the DNV GL fence line to a height of between 400 and 1000m.

e. **Category 5.** Physical effect to over 800m from the DNV GL fence line to a height of over 1000m.

7 PRINCIPLES OF OPERATION - AIRSPACE PROCEDURES

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³ Physical effect will include blast to 15 mbar and fragmentation.

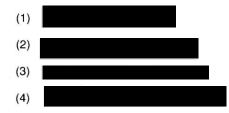
7.1 Where practicable, all DNV GL activity should be conducted when the DA is active and Spadeadam Operations is manned and able to mitigate any risk to air systems (military or civilian). In the event that there is no EWTTF traffic operating and Berry Hill Operations is closed, EGD510A is to be deactivated and EG510 handed over to DNV GL with an entry recorded in the FOA logbook.

7.2 The FOA is to liaise with the Civil Aviation Authority (CAA) Notification to Airmen (NOTAM) office to ensure a NOTAM is issued to reflect that the DA (EG510 only) is active and under the control of DNV GL operations; this NOTAM should reference that the DNV-GL site is active and centred on 55 02 72N 02 34 84W (Test Site East) as the main operating surface, and up to 5000ft AGL vertically and 1.5nm laterally⁴. It is to include a contact number for DNV GL Operations.

7.3 DNV GL Operations Control is to:

a. Ensure a NOTAM is issued via the CAA NOTAM office when they are conducting any activity outside the guidelines emphasised at Para 7.2 This NOTAM is to include lateral and vertical restrictions, details of the activity and a contact number .

b. Liaise with Spadeadam Operations when testing is planned which would present a higher risk than can be resolved by the procedures in Para 7.3.a. A mutually agreed NOTAM will be requested by DNV GL and issued by the CAA NOTAM office to ensure that all DA and surrounding airspace users are given appropriate warning. DNV GL Operations Control is to ensure the following email addresses are included in email correspondence to the NOTAM office:



c. DNV GL exclusion zones⁶ differ for each type of test and a small blast may have a larger exclusion zone than a large blast depending on whether any fragmentation is produced. Explosive Health and Safety Testing Procedures are signed off for all tests and the exclusion zone is calculated from the possible test results, a NOTAM should be issued by DNV GL to capture the specific safety requirements for each activity.

8 PRINCIPLES OF OPERATION - LIAISON PROCEDURES.

8.1 Liaison Meeting Procedures.

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⁴ The 1.5nm radius ensures that the lateral exclusion zone also extends beyond Test Site West.

⁶ Test exclusion zones do not normally cover the main road through the RAF site; however, when they do, the categories can be enhanced by an addition, such as, 'plus main road'. In such cases the main road will be closed and coordinated via Spadeadam Operations.

RAF Spadeadam hosts a Station Morning Brief at

DNV GL is to send a representative to outline the upcoming weeks activities. If powerpoint slides are required, this can be coordinated via the Spadeadam PCC

b. RAF Spadeadam Berry Hill Operations staff conduct a Daily Brief,

DNV GL

Operations Control is to send a representative to outline the day's activities. In the event that a representative cannot be sent, a liaison call is to be made with the DATCO on prior to the Daily Brief.

c. RAF Spadeadam PCC is to host a monthly meeting⁸ meeting with DNV GL to coordinate and deconflict DNV GL activity from Spadeadam operations.

d. RAF Spadeadam's Stn Cdr hosts an Air Safety Management Group (ASMG) in line with the Spadeadam Air Safety Management Plan (ASMP). DNV GL is requested to send a representative to attend the ASMG to ensure that DNV GL operations and any associated Air Safety critical issues are captured, managed and mitigated.

8.2 **Planning Request Procedures**. DNV GL Operations is to make a formal request via Spadeadam PCC iaw Para 8.1.c for all activity which effects the DA and any air systems using it. Should the activity be deemed of significant size or intensity, or conducted outside routine DA opening hours, a formal written request is to be sent to Spadeadam OC Operations at least 1 month prior to the proposed activity.

8.3 Daily Booking Procedures. The following procedures are to be followed:

a. DA NOT ACTIVE (BERRY HILL OPERATIONS MANNED OR UNMANNED). No DNV GL operations are to be conducted without appropriate airspace protection e.g. activation of DA or by NOTAM(when additional airspace is required). The Airspace Operating Authority (DAA) is content for DNV GL Ltd to activate and utilise the DA as an added layer of protection to Airspace users out with Berry Hill operating times. During such periods, DNV GL Ltd becomes the Operating Authority, and, as a result, holds any culpability for operations conducted. At all other times, DNV GL must seek approval from Berry Hill Operations prior to conducting any testing.

b. **DA ACTIVE AND BERRY HILL OPERATIONS MANNED.** When the DA is active DNV GL Operations staff are to make all formal requests for clearance to conduct their operations to Berry Hill Operations, via the Spadeadam Operations Assistant on the published landline.

(1) DNV GL staff are to make a warning call to Berry Hill Ops via the Spadeadam Operations Assistant 15, 5 and 2 minutes before each test, with details of whether there will be a Small/Medium/Large explosion, and if it will be Frag/No Frag. This information is to be forwarded to the DATCO or Spt ATCO, who will consult with the EWTD, if applicable, and ascertain if permission can be granted.

(2) The DATCO is to ensure no air systems over fly the DNV GL site until the test is complete. Air systems can be asked to hold in EGD510A or outside the boundary of

⁷ Or as notified.

a

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EGD510/510A. If there are no air systems on frequency the DATCO will confirm the area is clear of traffic.

(3) The DATCO is to make a transmission on all Spadeadam UHF and VHF ATC Frequencies:

'Spadeadam All Stations. There will be a small/medium/large explosion, from the DNV-GL test site.' (supplementary information as deemed necessary).

The DATCO is request an acknowledgement from all air systems in the DA.

(4) The Spadeadam Operations Assistant is to make a transmission on the Stn Tannoy prior to DNV GL activity commencing, using the following format:

'Standby for Broadcast from Spadeadam Operations. There will be a small/medium/large explosion with frag/no frag from the DNV GL site in the next X mins, no action is to be taken. End of Broadcast'

(5) The EWTD is to make a liaison call to any ground personnel on the DA using available communications.

(6) DNV GL is to notify Berry Hill Operations immediately the test is complete, in order to allow normal air operations to resume.

(7) Test start and finish times are to be logged by the Spadeadam Operations Assistant in the FOA Logbook.

c. **DA ACTIVE AND BERRY HILL OPERATIONS UNMANNED.** DNV GL Operations is to make all formal requests for clearance to conduct planned operations to MPGS via the Main Guard Room.

(1) DNV GL Operations staff are to make a warning call to MPGS 15, 5 and 2 minutes before each test, with details of whether there will be a Small/Medium/Large explosion, and if it will be Frag/No Frag.

(2) As MPGS personnel do not have access to the ATC radars and, as such, cannot guarantee DNV GL that the DA is clear of air systems, DNV GL Operations Control remains responsible for safeguarding against DA incursion by unknown air systems.

(3) MPGS personnel are to provide DNV GL with information on ground personnel and are to make a liaison call to any ground personnel operating within the DA using all available communications prior to DNV GL activity commencing.

(4) MPGS personnel are to make a transmission on the Stn Tannoy prior to DNV GL activity commencing, using the following format:

'Standby for Broadcast from Spadeadam Main Guard Room. There will be a small/medium/large explosion with frag/no frag from the DNV GL site in the next X mins, no action is to be taken. End of Broadcast.'

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